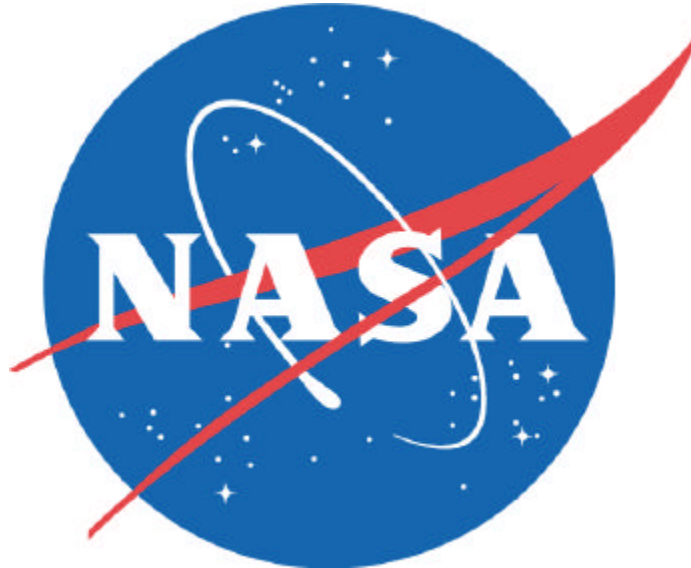


Responsible Office: Code IS/Space Science and Aeronautics Division
Subject: Formulation and Approval of International Space Act Agreements



Office of External Relations

Office Work Instruction

Formulation and Approval Process for International Space Act Agreements (SAA)

Approved by: _____
John D. Schumacher
Associate Administrator for
External Relations

Responsible Office: Code IS/Space Science and Aeronautics Division
Subject: Formulation and Approval of International Space Act Agreements

DOCUMENT HISTORY LOG

<u>Status</u> (<u>Baseline/</u> <u>Revision/</u> <u>Canceled</u>)	<u>Doc-</u> <u>ument</u> <u>Revision</u>	<u>Effective</u> <u>Date</u>	<u>Description</u>
Baseline		01/11/00	

Responsible Office: Code IS/Space Science and Aeronautics Division
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1. Purpose

- 1.1 The purpose of this procedure is to provide guidance for the process to be followed by the Office of External Relations (Code I) for the formulation and approval of international Space Act Agreements (SAA).

2. Scope and Applicability

- 2.1 This instruction encompasses all proposed cooperative and reimbursable international activities that require an international Space Act Agreement to be in effect in order for the international collaborative activity to be undertaken.
- 2.2 This instruction applies to Code I.

3. Definitions

- 3.1 A NASA Administrator.
- 3.2 AA Associate Administrator.
- 3.3 Black Books A textual storage and reference library system.
- 3.4 C-175 Circular-175. Department of State (DOS)-led process under which proposed international agreements are distributed for U.S. interagency review and clearance. The C-175 package, prepared by Code I and forwarded to DOS, consists of a transmittal memo and a copy of the draft Memorandum of Understanding (MOU), or other significant implementing agreement, or an amendment to an existing MOU, or other significant implementing agreement.
- 3.5 CU Correspondence Unit. CU is the correspondence control office responsible for reviewing the Administrator's correspondence.
- 3.6 DAA Deputy Associate Administrator.
- 3.7 DD Division Director.
- 3.8 DOS U.S. Department of State.

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- 3.9 IADS International Agreement Data System. A Code I electronic information storage and reference system.
- 3.10 IPS International Programs Specialist . The IPS's are the primary action officers in this process.
- 3.11 LOA Letter of Agreement.
- 3.12 MOU Memorandum of Understanding.
- 3.13 NHQ NASA Headquarters.
- 3.14 NHQ 117 NASA Headquarters Action Document Summary form.
- 3.15 NPD NASA Policy Directive
- 3.16 NPG NASA Procedures and Guidelines
- 3.17 SAA Space Act Agreement. See NPD 1050.1 and NPG 1050.1.
- 3.18 SAA-L Space Act Agreement - Letter of Agreement (LOA).
- 3.19 SAA-M Space Act Agreement - Memorandum of Understanding (MOU), MOU Amendment, or other type of significant international agreement.

4. References

- 4.1 NPD 1050.1, NASA Policy Directive on Authority to Enter Into Space Act Agreements.
- 4.2 NPG 1050.1, Space Act Agreements Manual.
- 4.3.1 NPD 1360.2, Initiation and Development of International Cooperation in Space and Aeronautics Programs.
- 4.4 NPD 7120.4A, Program/Project Management.
- 4.4.1 NPG 7120.5A, NASA Program and Project Management Processes and Requirements.
- 4.5 Case-Zablocki Act, 1 U.S.C. 112b, and its implementing regulations, 22 CFR Part 181.

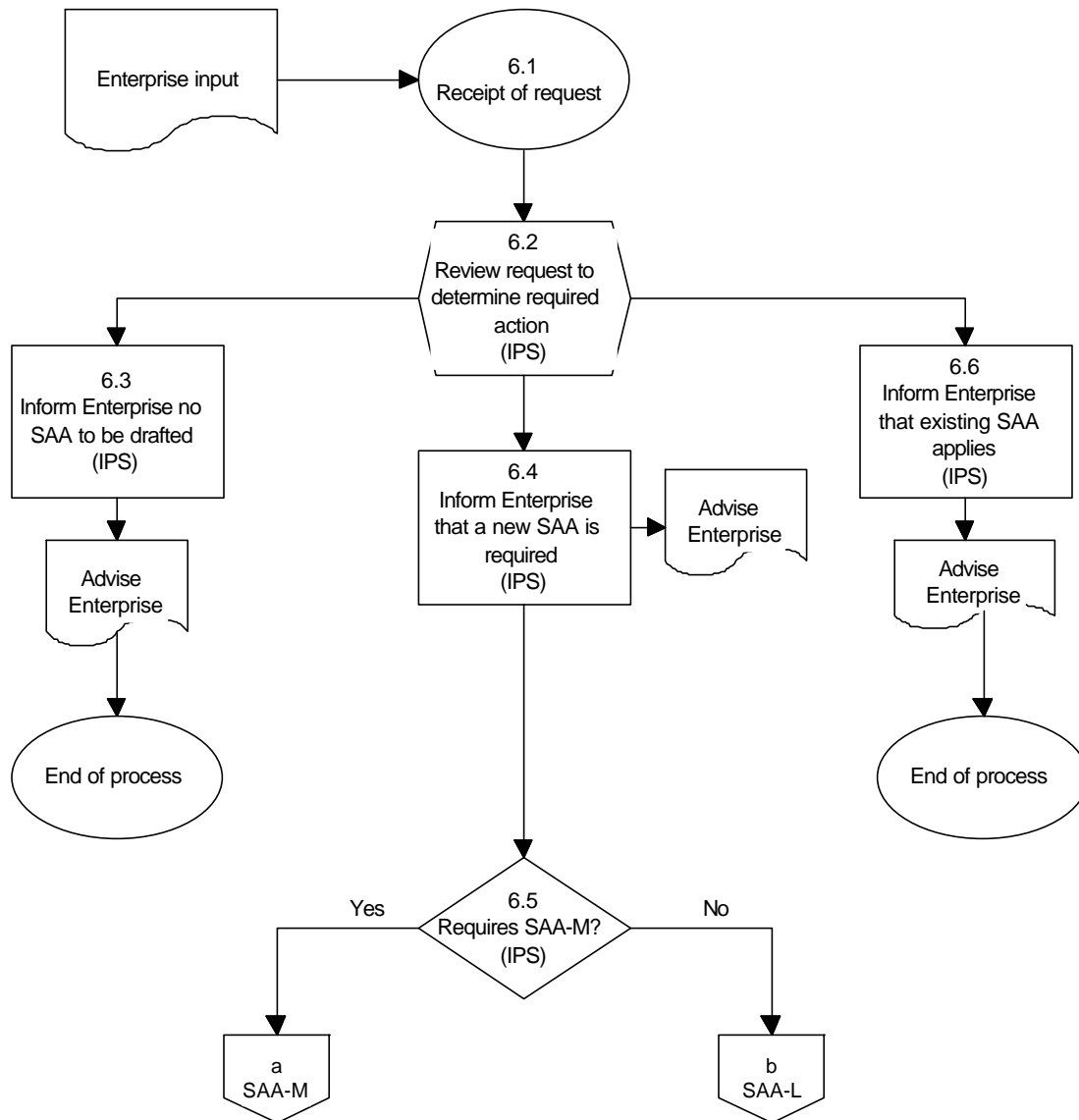
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4.6 DOS Foreign Affairs Manual 11 FAM Chapter 700.

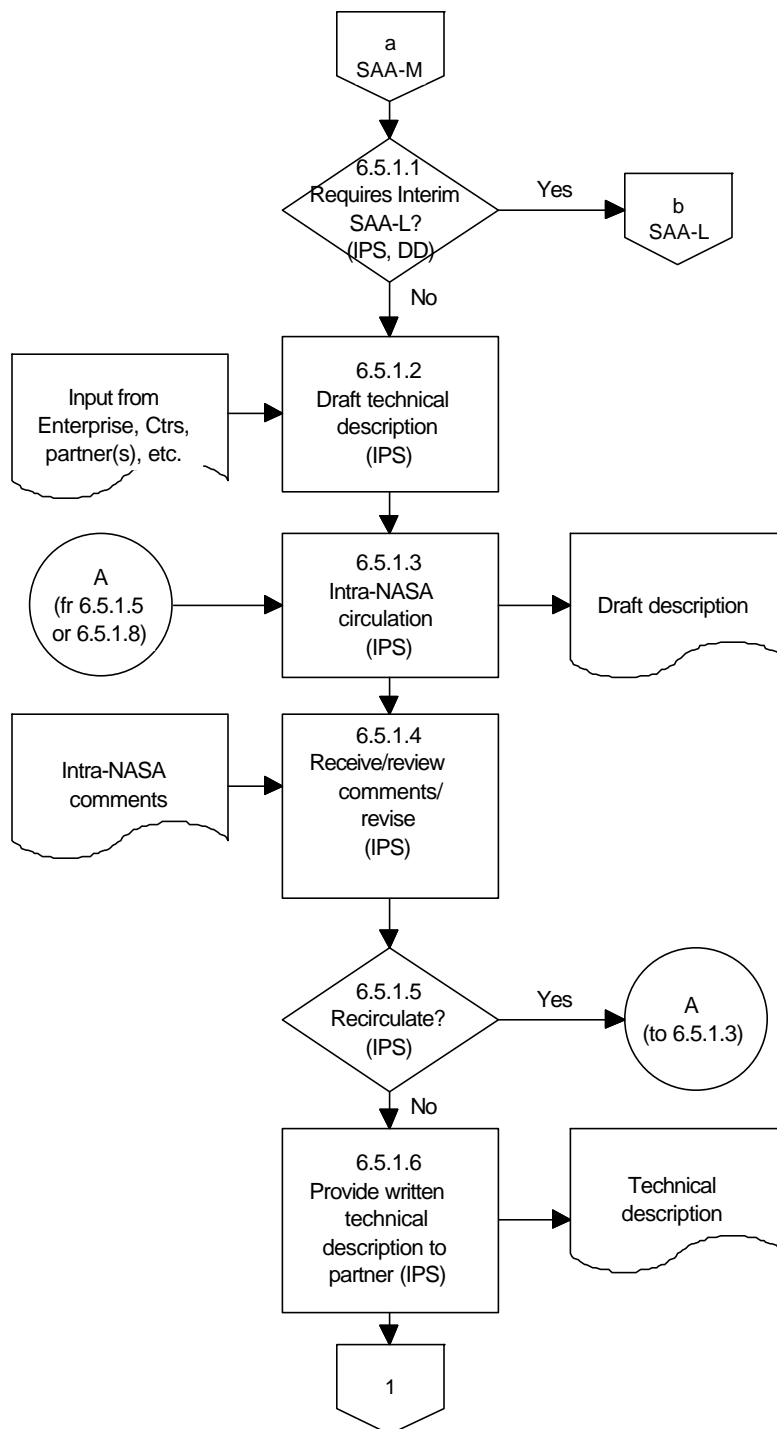
4.7 Harmonized Tariff Schedule.

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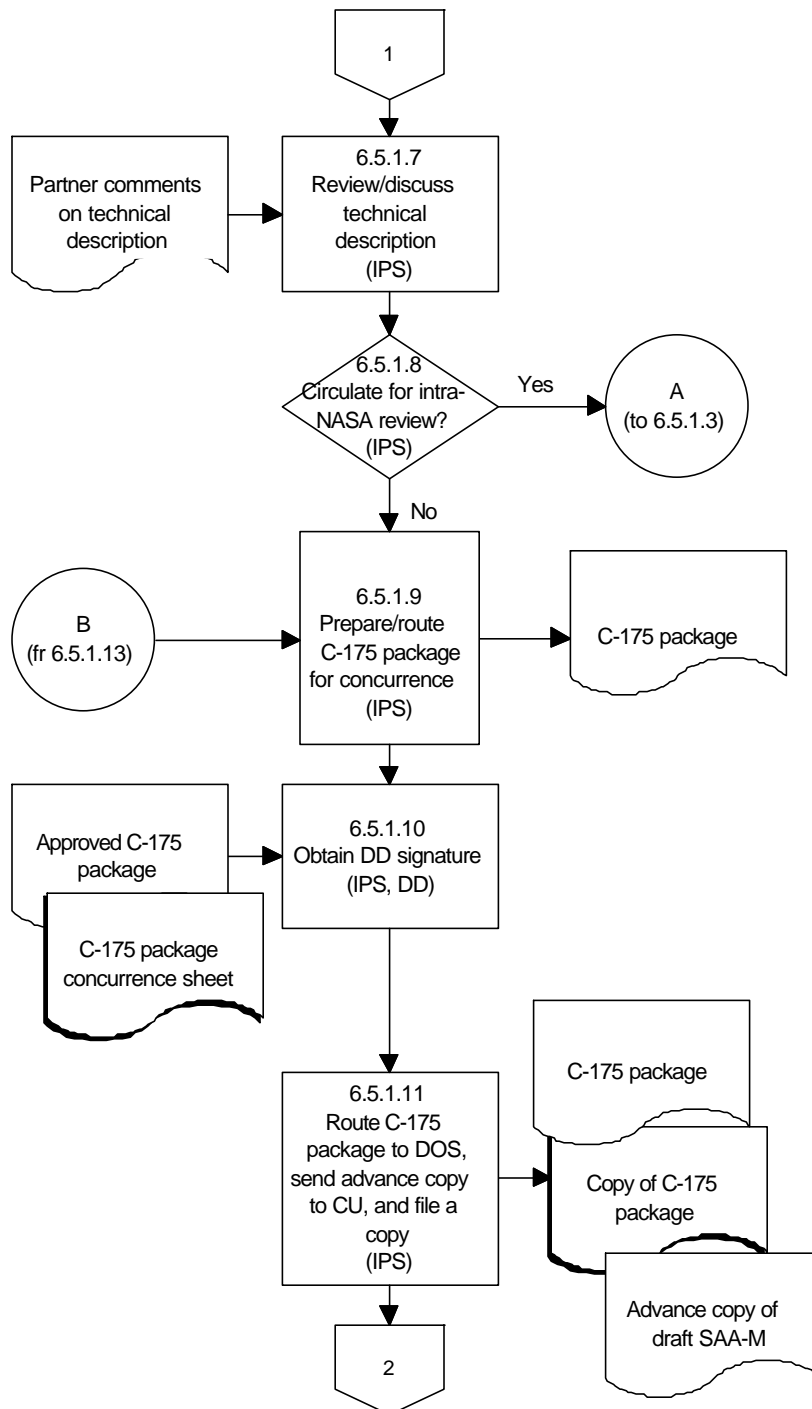
5. Flowchart



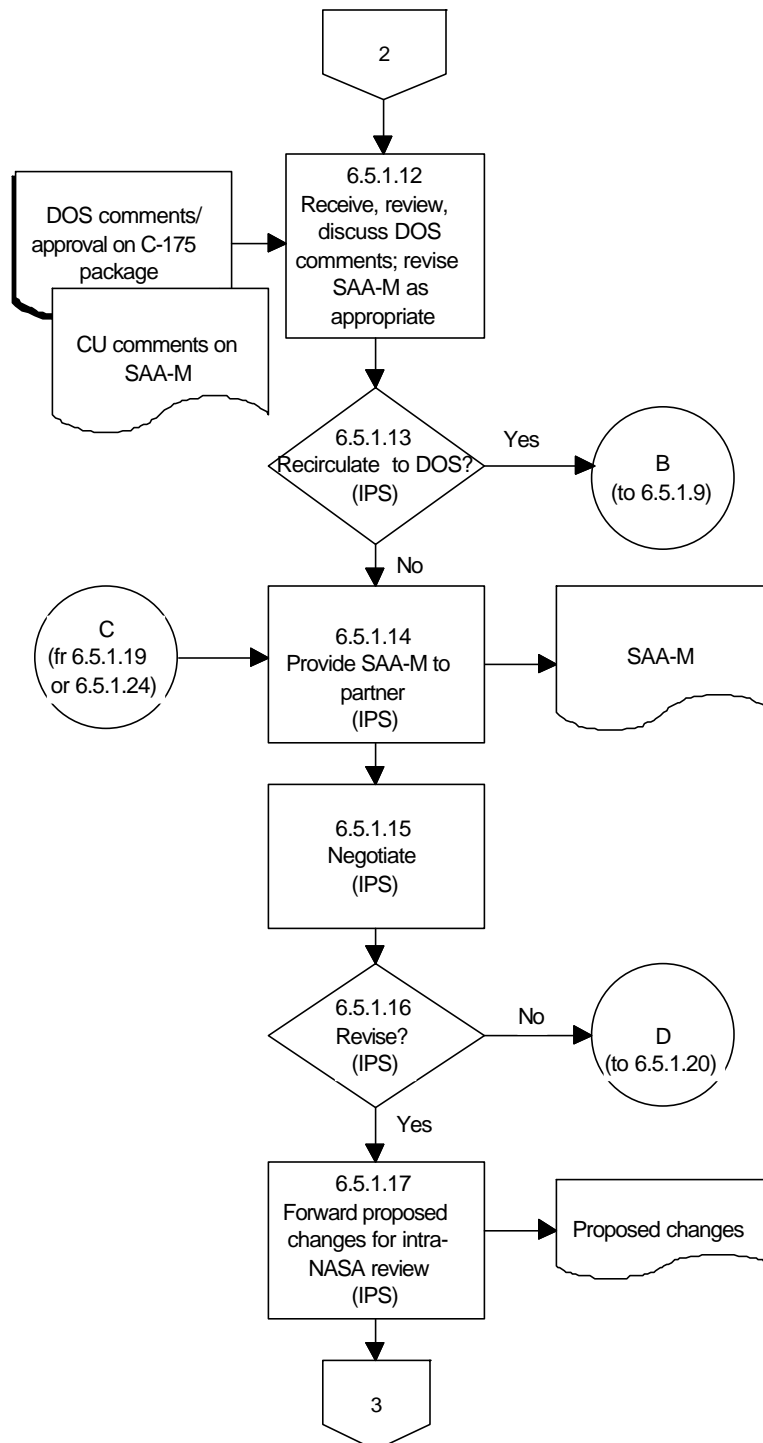
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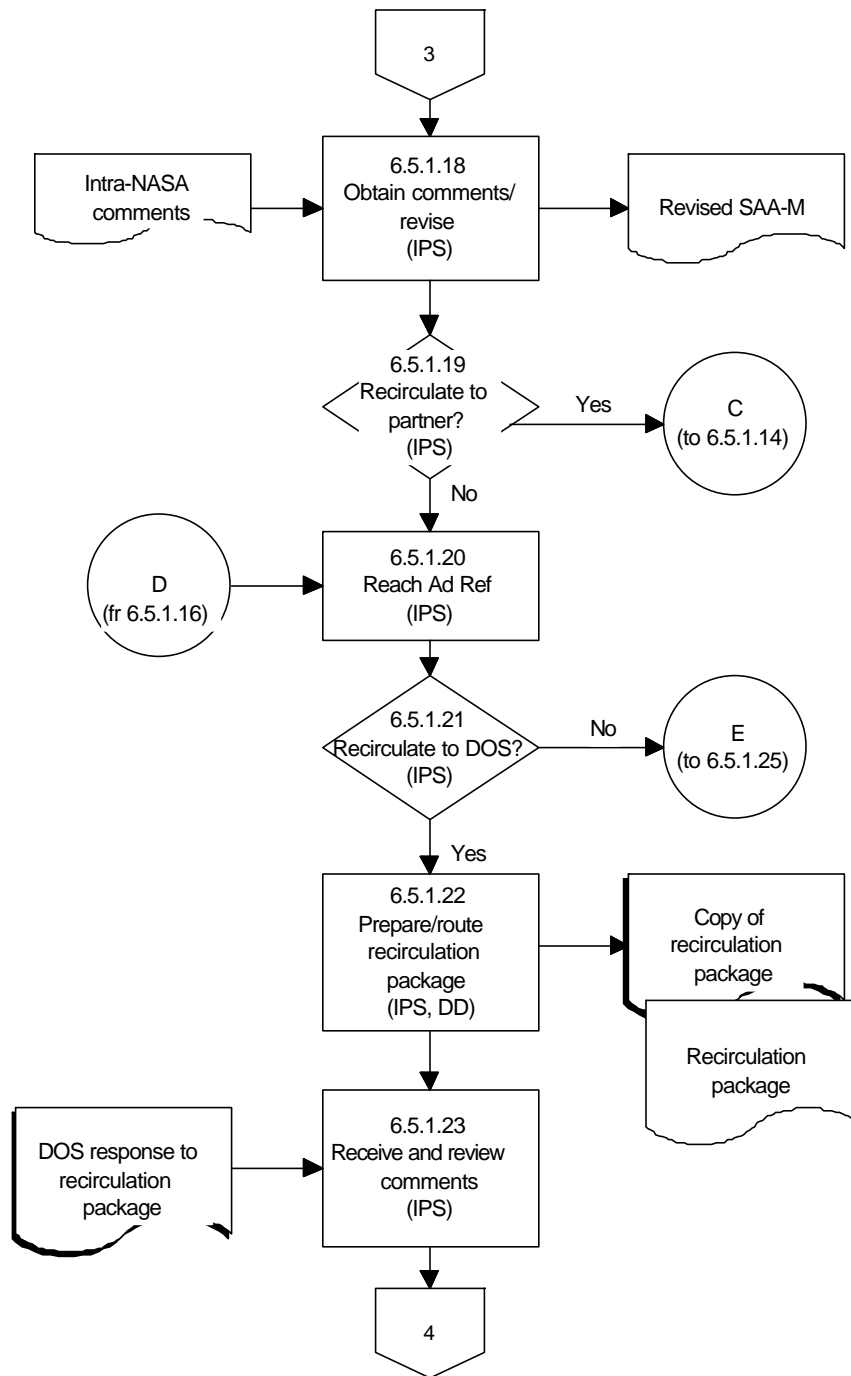
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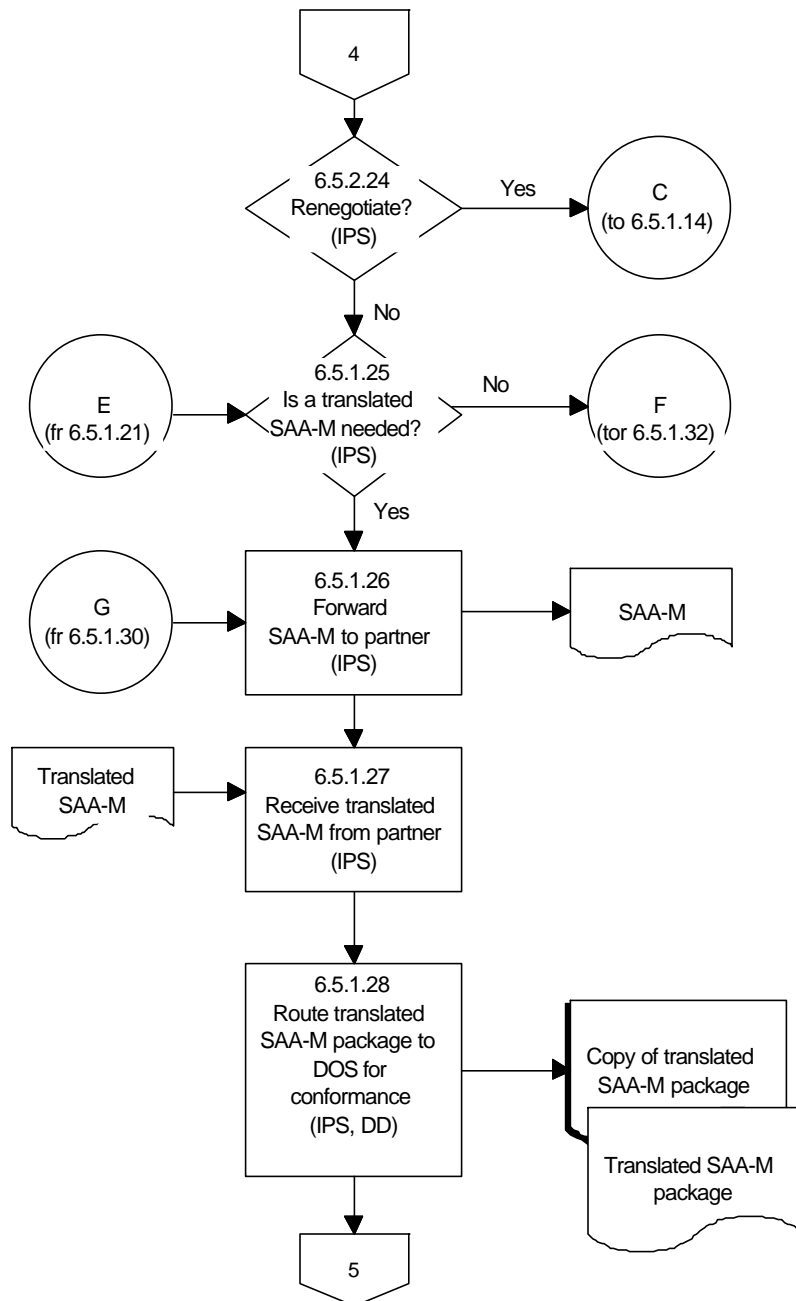
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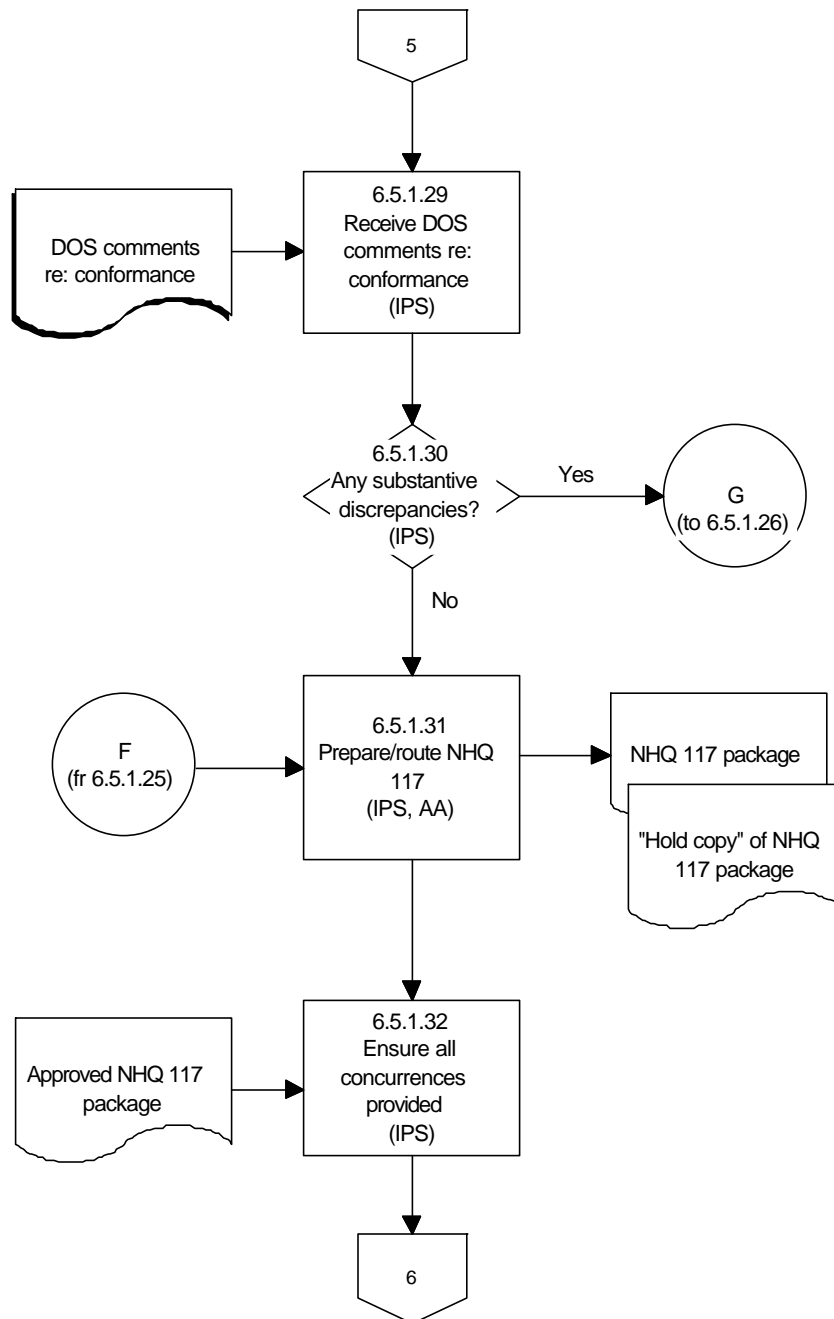
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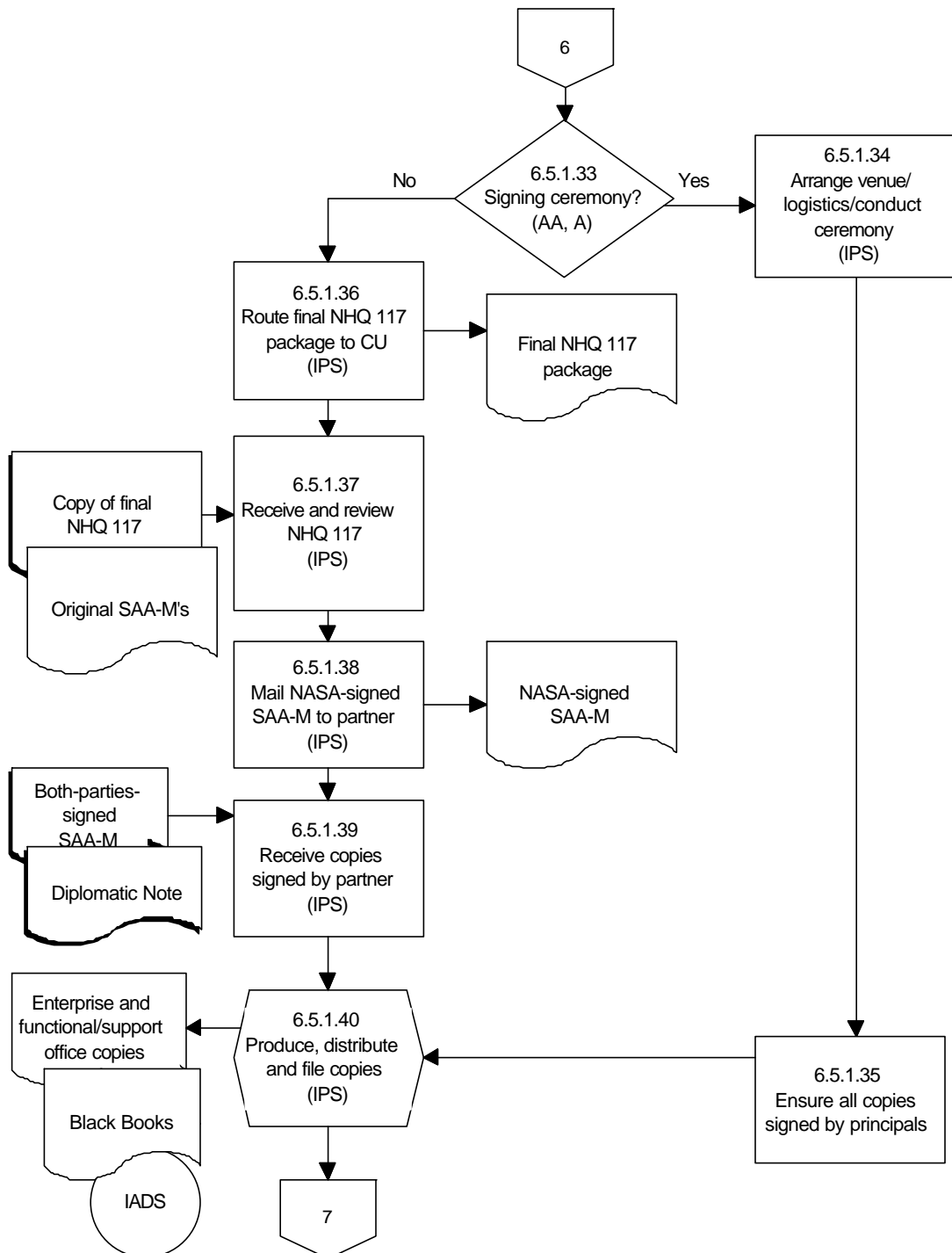
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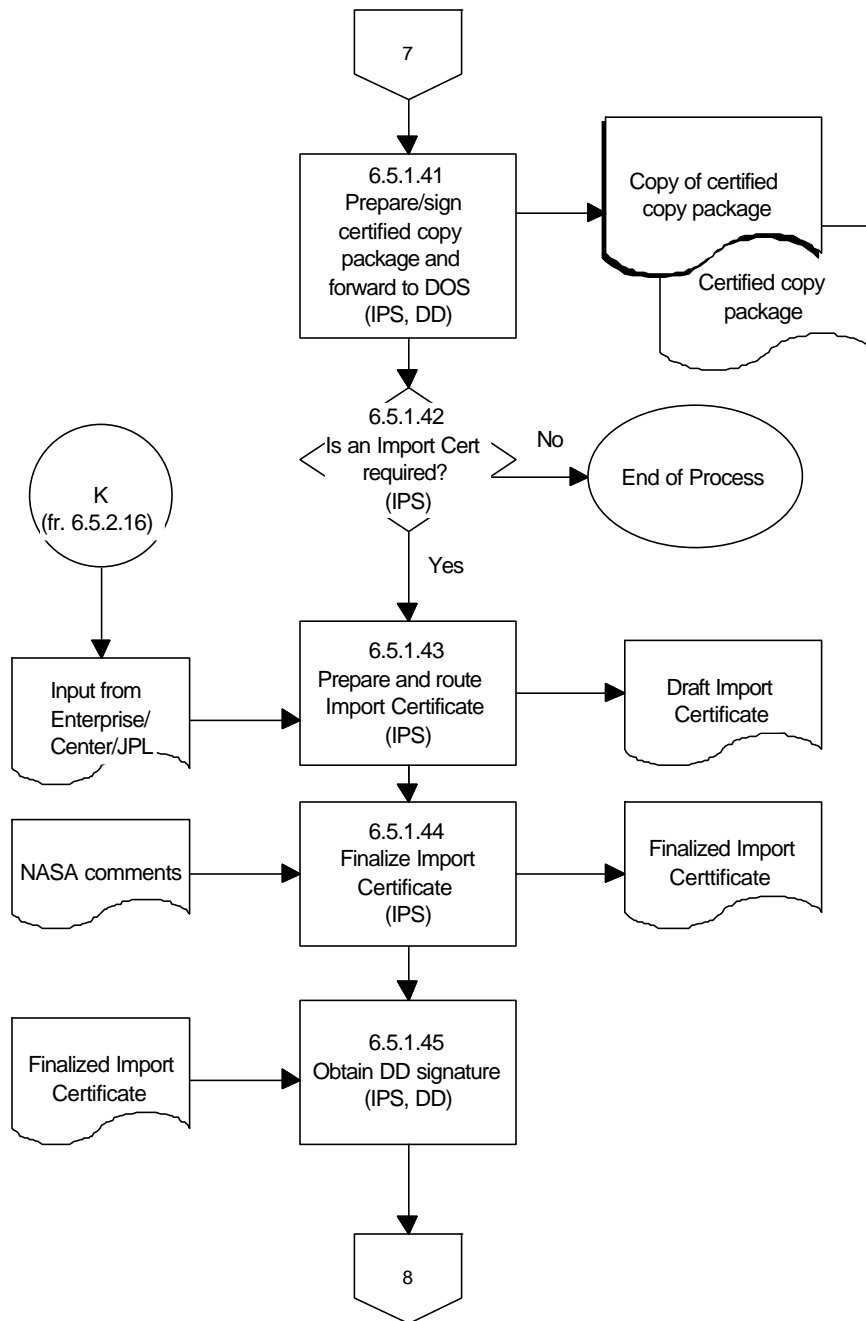
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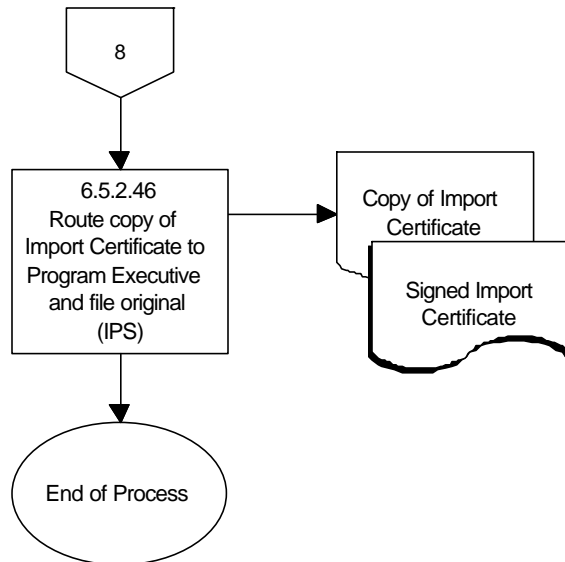
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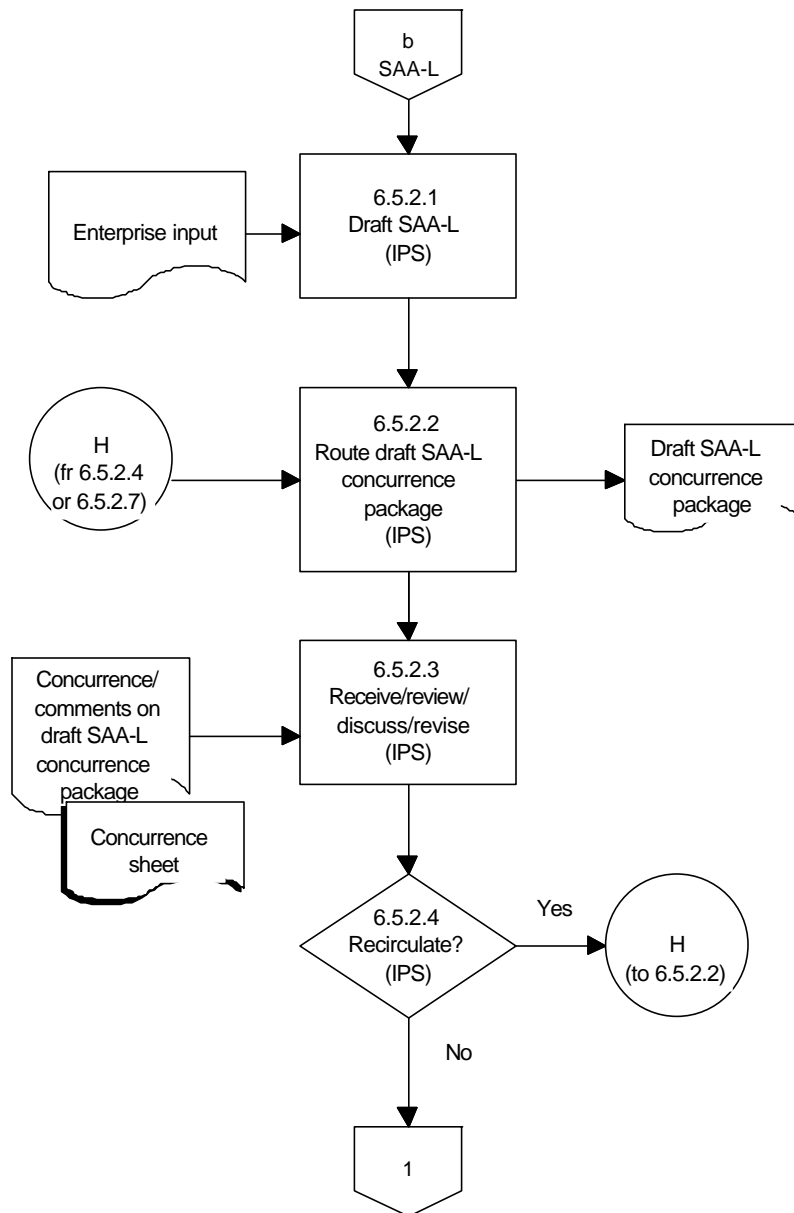
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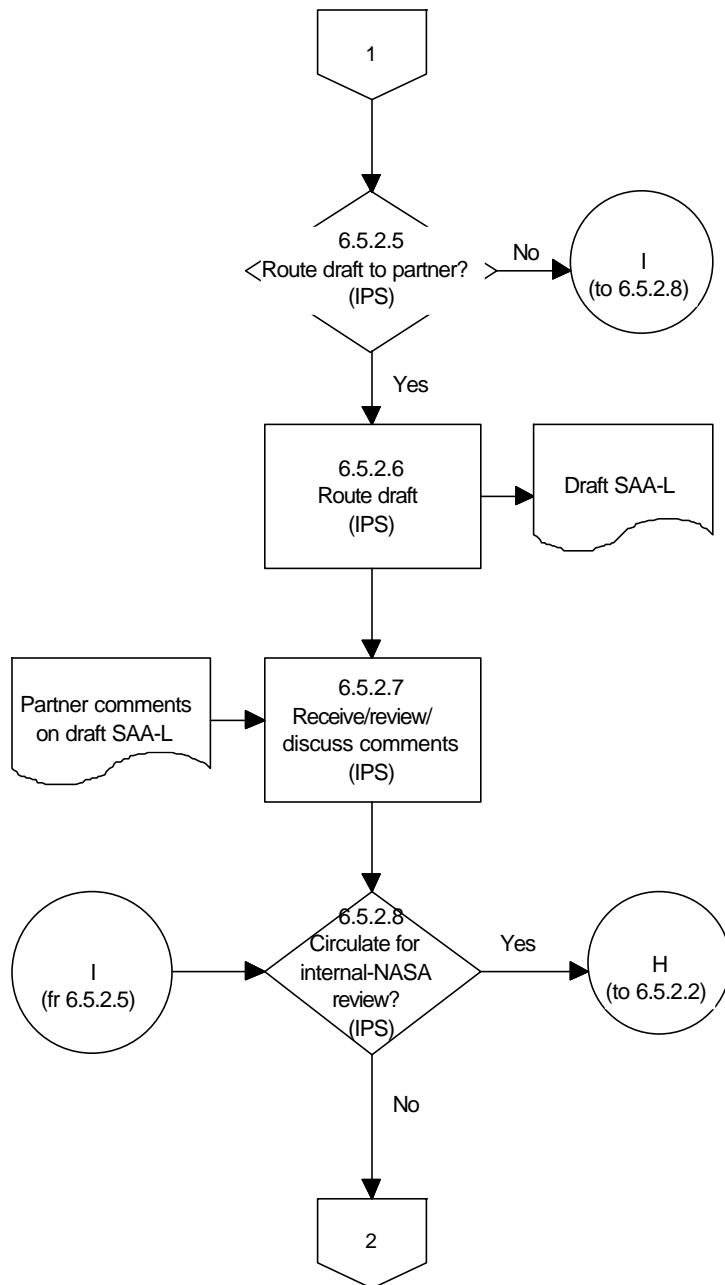
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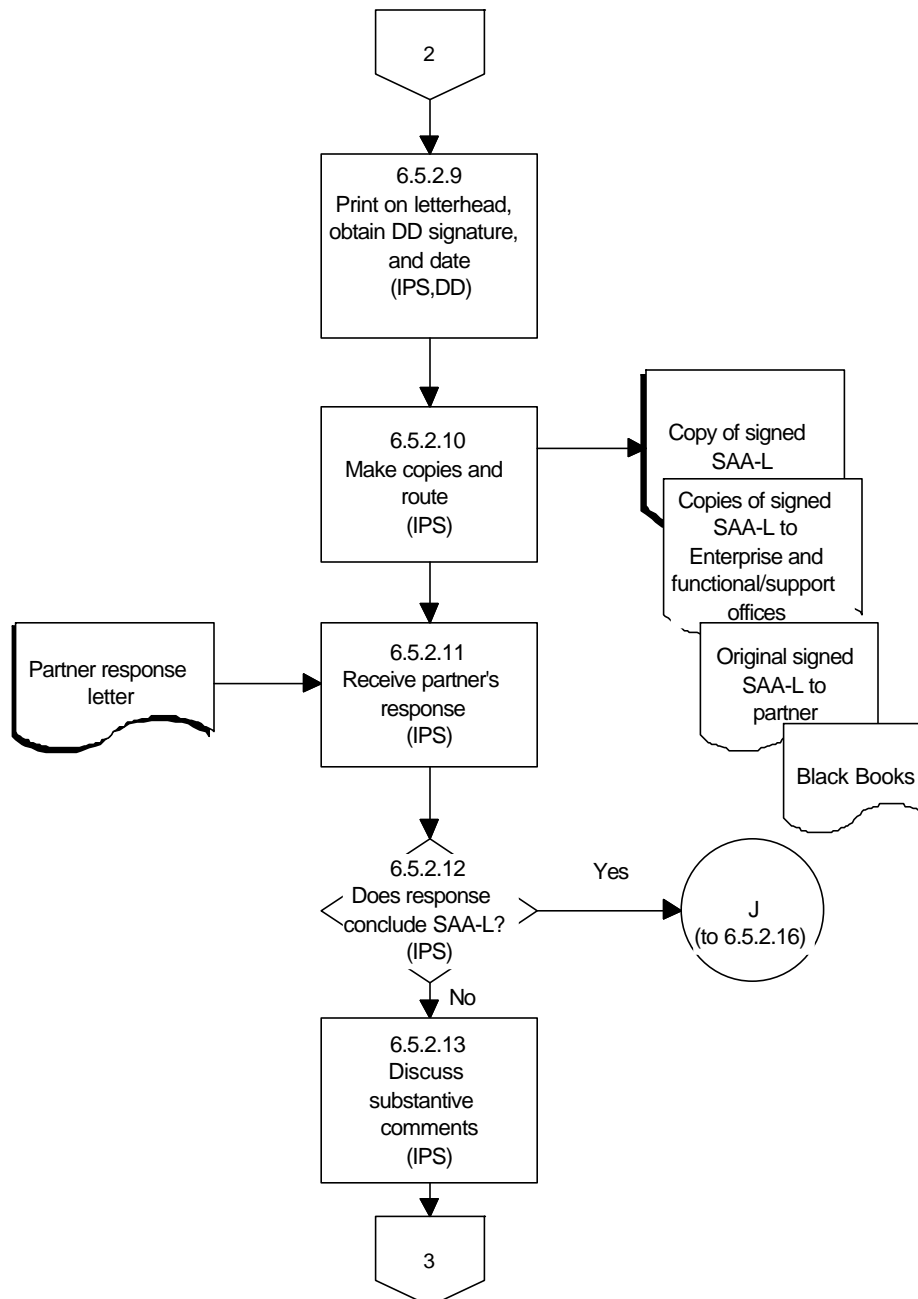
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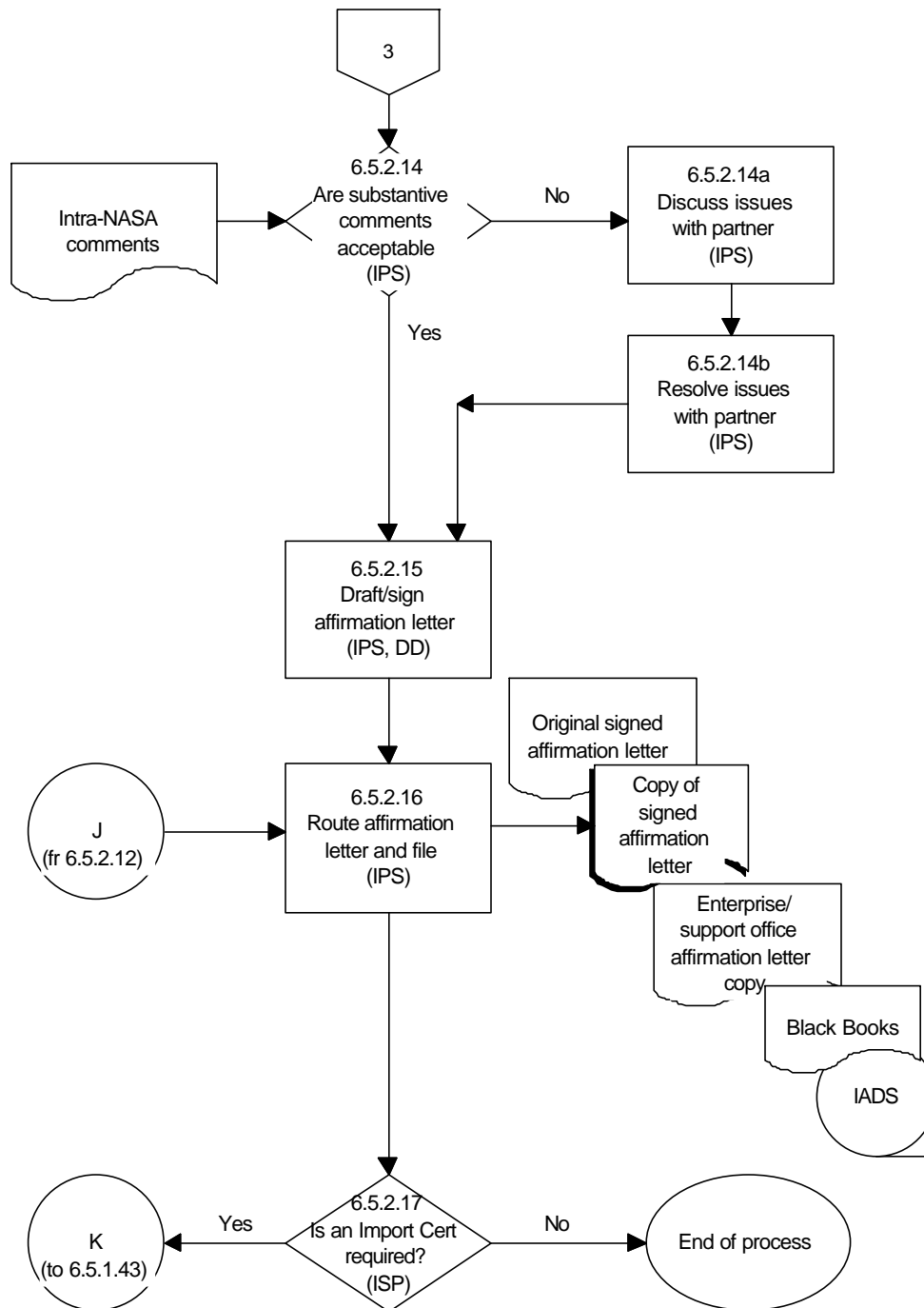
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6. Procedure

<u>Step</u>	<u>Actionee</u>	<u>Action</u>
6.1	IPS	Receive request (or proposal) from an Enterprise to initiate an international cooperative or reimbursable activity (includes such things as directions from the Administrator through the Enterprise, Announcements of Opportunity, and NASA Research Announcements).
6.2	IPS	Review request for proposed activity to determine if action from Code I is appropriate. Review the proposed cooperation in terms of: conformance to U.S. foreign policy, NASA policies and strategic plans; the necessity of having a Space Act Agreement (SAA) in force in order to undertake the proposed activity; previously-established SAA's in the same field of cooperative research/activity; and the lack of any existing SAA that could cover the proposed activity. If the proposed activity does not conform to U.S. and NASA policies and plans or the proposed activity involves the exchange of general, public information, go to 6.3. Advice is provided through verbal or other form of communication, depending on factors such as sensitivity and time. If an SAA is required but no SAA currently exists to cover the scope of the proposed activity, go to 6.4. If an SAA exists that covers the nature and activity of the proposed cooperation, go to 6.6.
6.3	IPS	Inform the Enterprise that no SAA will be drafted. The decision is based on the nature of the proposed activity; either the proposed activity is to involve information that is already available to the general public or the proposed cooperative activity is inconsistent with U.S. and NASA policies and strategic plans.
6.4	IPS	Inform the Enterprise that an SAA will need to be drafted.

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6.5 IPS Determine if the proposed activity is significant, and thus requires an agreement that is subject to the Case-Zablocki Act, such as an MOU, amendment to an existing MOU, or other type of significant agreement (see NPG 1050.1, section 3.2). If yes, go to **a**, SAA-M, 6.5.1.1. If no, go to **b**, SAA-L, 6.5.2.1.

6.6 IPS Inform the Enterprise that an SAA currently exists and is in force which will cover the proposed activity.

SAA-M

6.5.1.1 IPS Determine if time or other factors warrant the development/conclusion of a interim LOA which would allow the collaboration to begin until the SAA-M is established. If no, go to 6.5.1.2. If yes, discuss with DD and if approved, go to 6.5.2.1, SAA-L.

6.5.1.2 IPS After obtaining necessary technical/budgetary informational input, draft SAA-M. Information usually is obtained from several sources, including the Enterprise, NASA Center/or the Jet Propulsion Laboratory (JPL), potential partner, and existing materials such as NPG 1050.1. Information in the MOU will conform with NPD 1050.1.

6.5.1.3 IPS Circulate the draft technical description, or the draft SAA-M, within NASA -- NASA Enterprise, NASA Center/JPL, and support offices (e.g., Codes G, ID, B, and CU), for review and comment.

6.5.1.4 IPS Receive feedback, review comments, discuss with NASA offices affected by/involved in the agreement process, and revise the draft as necessary.

6.5.1.5 IPS After ensuring that all comments have been addressed and incorporated into the draft, should the revised draft be re-circulated for further NASA review? If yes, go to 6.5.1.3. If no, go to 6.5.1.6.

6.5.1.6 IPS Provide only the written technical description, not the draft SAA-M to partner to ensure that the overall scope of the cooperation is understood.

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- 6.5.1.7 IPS Review partner comments, discuss with partner and internal NASA entities affected by/involved in the agreement process, and revise extracted language and draft text as necessary.
- 6.5.1.8 IPS Does the draft text accurately reflect the proposed collaboration and is re-circulation within NASA necessary? If no, go to 6.5.1.9. If yes, go to 6.5.1.3.
- 6.5.1.9 IPS Prepare and route a C-175 package for concurrence. This package consists of a transmittal memo with a concurrence sheet for those offices affected by/involved in the agreement process, and a final draft SAA-M. The transmittal memo, addressed to the DOS, requests the authority to negotiate and conclude, or to negotiate, the SAA-M. (This authority is granted after the draft SAA is reviewed interagency by relevant Federal agencies under the Department of State Circular No. 175 (C-175) process.) If applicable, enclose a draft Diplomatic Note.
- 6.5.1.10 IPS After receiving approval of the C-175 package, ensure that all NASA concurrences are reflected on the C-175 concurrence sheet. Then, recommend that DD sign transmittal memo.
 DD DD signs transmittal memo.
- 6.5.1.11 IPS Route the C-175 package to the DOS. File a copy, with the C-175 Concurrence sheet containing original signatures (see 6.5.1.10), in the official file as a quality record. Send an advance copy of the SAA-M to CU.
- 6.5.1.12 IPS Receive and review any DOS comments/approval on the C-175 package and CU comments on the SAA-M; discuss comments with NASA entities; incorporate changes into draft SAA-M as necessary. File the DOS comments, a quality record, in the official file.
- 6.5.1.13 IPS Determine if acceptance/rejection of DOS requires re-circulation of draft SAA-M to DOS. If "Authority to Negotiate," or "Authority to Negotiate and Conclude" was provided by DOS, no re-circulation is necessary, go to 6.5.1.14. If draft SAA-M needs to be re-circulated to DOS, go to 6.5.1.9.

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| 6.5.1.14 | IPS | Provide the SAA-M to the prospective partner. |
| 6.5.1.15 | IPS | Negotiate, with support from NASA entities, the SAA-M text with the prospective partner. |
| 6.5.1.16 | IPS | Based on the negotiations, does the SAA-M text need to be revised? If yes (revisions are needed), go to 6.5.1.17. If no, i.e. NASA and the partner reach consensus on the text and no further revisions are required, go to 6.5.1.20. |
| 6.5.1.17 | IPS | Forward proposed changes to the SAA-M to relevant NASA offices (e.g., Enterprise(s)/NASA Centers/JPL, Code G) for review. |
| 6.5.1.18 | IPS | Receive comments from NASA offices and revise SAA-M. |
| 6.5.1.19 | IPS | Based on NASA comments, determine if any text revisions are sufficiently substantive to require further partner review/comment. If yes, send revised draft to partner and go to 6.5.1.14. If no, go to 6.5.1.20. |
| 6.5.1.20 | IPS | Reach ad referendum agreement with foreign partner on text of the SAA-M and determine whether "alternat" format will be used. |
| 6.5.1.21 | IPS | Does the SAA-M need to be re-circulated to DOS? If yes, go to 6.5.1.22. If no, go to 6.5.1.25. |
| 6.5.1.22 | IPS | Prepare, and route a re-circulation package to DOS. This package consists of a cover memo and the revised SSA-M text. After signature, file a copy of this quality record in the official file. |
| | DD | DD signs memo. |
| 6.5.1.23 | IPS | Receive and review DOS response to re-circulation package. File this quality record in the official file. |
| 6.5.1.24 | IPS | Renegotiate the SAA-M text with partner? If yes, go to 6.5.1.14. If no, go to 6.5.1.25. |

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| 6.5.1.25 | IPS | Does the text of the SAA-M need to be translated prior to signature? If yes, go to 6.5.1.26. If no, go to 6.5.1.31. |
| 6.5.1.26 | IPS | Forward the SAA-M to partner for translation and request that two translated copies be prepared. |
| 6.5.1.27 | IPS | Receive two copies of SAA translated by partner into partner's native language. |
| 6.5.1.28 | IPS | Route a translated SAA-M package to DOS for language conformance (review and certification). This package consists of a cover memo, a SAA-M foreign language text, and a SAA-M English-language text. After cover memo signature, file a copy of this package in the official file as a quality record. |
| | DD | DD signs cover memo |
| 6.5.1.29 | IPS | Receive DOS comments regarding conformance of SAA-M text language. File this quality record in the official file. |
| 6.5.1.30 | IPS | Are any of the discrepancies substantive in nature? If yes, go to 6.5.1.26. If no, go to 6.5.1.31. |
| 6.5.1.31 | IPS | Prepare Form NHQ 117 and route for AA concurrence. File a "hold copy." Route an advance, English-language copy of the SAA-M to CU. |
| | AA | AA signs NHQ 117. |
| 6.5.1.32 | IPS | Receive/review NHQ 117 concurrence package to ensure all concurrences are provided. |
| 6.5.1.33 | IPS | Will the document be signed at a signing ceremony? If yes, go to 6.5.1.34. If no, go to 6.5.1.36. |
| 6.5.1.34 | IPS | Select venue for signing ceremony. Arrange signing ceremony logistics including folders, pens, treaty paper, flags, photographer, presentation items (if needed). |
| 6.5.1.35 | IPS | Ensure that the Parties sign all copies of the SAA-M. Go to 6.5.1.40. |

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| 6.5.1.36 | IPS | Route final NHQ 117 package to CU for Administrator's signature. This package consists of the NHQ 117 sheet, two copies of English-language text of the SAA-M (and two translated copies, using "alternat" format, if so agreed with the partner). |
| 6.5.1.37 | IPS | Receive a copy of final NHQ 117 from CU, with the original SAA-M's, and ensure that the Administrator has signed all copies. The NHQ 117 copy is a quality record and is filed in the official file. |
| 6.5.1.38 | IPS | Mail NASA-signed SAA-M (two English and two translated copies) to partner for its signature. Ask partner to sign all four copies and send an English and translated version of the SAA-M back to NASA. (Note: If "alternat" format is used, the official NASA copy has the U.S. signature block on the left.) |
| 6.5.1.39 | IPS | Receive both-parties-signed original SAA-M and ensure that Administrator and partner signatures are affixed. If applicable, receive a copy of the implemented Diplomatic Note from DOS. The signed SAA-M and copy of the Diplomatic Note are quality records and are filed in the SAA-M file. |
| 6.5.1.40 | IPS | Produce SAA-M and any Diplomatic Note copies and distribute copies to the Enterprise and functional/support offices. Produce an International Agreement Data Base (IADS) Entry Sheet or input directly into IADS. Place a copy in the Black Books. |
| 6.5.1.41 | IPS | Prepare a certified copy package and forward it to DOS. This package consists of a transmittal memo, a summary statement which provides an explanation of the agreement, background information on the negotiations and the effect of the agreement and the legal authority for the agreement, and a copy of the SAA-M. File a copy of the certified copy package in the official file |
| | DD | DD signs the transmittal memo. |

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- 6.5.1.42 IPS Does the proposed activity require an Import Certificate? If yes, go to 6.5.1.43. If no, end of process.
- 6.5.1.43 IPS Receive input from Enterprise and/or NASA Center/JPL and prepare Import Certificate. Forward draft Import Certificate to NASA offices for review/comment. Obtain concurrence of Codes GS and ID.
- 6.5.1.44 IPS Revise Import Certificate based upon feedback from NASA offices and finalize for signature.
- 6.5.1.45 IPS Recommend that the DD sign the Import Certificate.
 DD After signature, file this quality record in the official file
 DD signs Import Certificate.
- 6.5.1.46 IPS Route a copy of the signed Import Certificate to the relevant program executive/manager and file the original, a quality record, in the official file.

SAA-L

- 6.5.2.1 IPS Receive technical input from Enterprise, program office, NASA Center/JPL and draft SAA-L (also referred to as a Letter of Agreement or LOA; or Letter of Agreement amendment or LOA amendment).
- 6.5.2.2 IPS Route draft SAA-L concurrence package for internal review and concurrence. This package consists of the draft SAA-L and the concurrence sheet. If a reimbursable activity, include Code B.
- 6.5.2.3 IPS Receive comments and signed concurrence sheet from reviewing NASA officials. Revise draft SAA-L as necessary. File the concurrence sheet, a quality record, in the official file (with the SAA-L copy - see 6.5.2.10).
- 6.5.2.4 IPS Based on the nature and scope of revisions proposed by NASA reviewing officials, does the draft need to be re-circulated for further intra-NASA review? If yes, go to 6.5.2.2. If no, go to 6.5.2.5.

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- 6.5.2.5 IPS Determine if an advance copy of the draft SAA-L should be routed to the partner for review. If yes, go to 6.5.2.6. If no, go to 6.5.2.8.
- 6.5.2.6 IPS After receiving from the partner its comments on the SAA-L, review proposed change(s) and consult with relevant NASA offices about the acceptability of the proposed change(s).
- 6.5.2.7 IPS Receive and review comments.
- 6.5.2.8 IPS Based on the nature and scope of partner comments, does the draft need to be re-circulated for further intra-NASA review? If yes, go to 6.5.2.2. If no, go to 6.5.2.9.
- 6.5.2.9 IPS Print the SAA-L on letterhead and recommend signature by DD; date stamp following signature.
 DD DD signs SAA-L.
- 6.5.2.10 IPS Produce copies, send the original signed SAA-L to partner and distribute copies to relevant NASA offices. File a copy, a quality record, (with the original concurrence sheet - see 6.5.2.3) in the official file. File a copy in the Black Books.
- 6.5.2.11 IPS Receive and review partner's response letter to the NASA-signed SAA-L. File this quality record in the official file.
- 6.5.2.12 IPS Does the partner's response conclude the SAA-L? If yes, go to 6.5.2.16. If no, go to 6.5.2.13.
- 6.5.2.13 IPS Discuss substantive comments with NASA offices affected by/involved in the agreement process.
- 6.5.2.14 IPS Receive comments from NASA offices affected by/involved in the agreement process. Are the substantive comments acceptable? If no, go to 6.5.2.14a. If yes, go to 6.5.2.15.
- 6.5.2.15 IPS Draft affirmation letter.
 DD DD signs affirmation letter

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- 6.5.2.16 IPS Send the original, signed affirmation letter to the partner. Route copies of signed affirmation letter to NASA offices (if reimbursable, include Code B for billing purposes). File a copy of the affirmation letter, a quality record, in the official file, and enter data on the IADS Entry Sheet or directly into IADS. File a copy in the Black Books.
- 6.5.2.17 IPS Does the proposed activity require an Import Certification? If yes, go to K (6.5.1.43). If no, end of process.

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7. Quality Records

<u>Record ID</u>	<u>Owner</u>	<u>Location</u>	<u>Media</u>	<u>Schedule Number and Item Number</u>	<u>Retention Disposition</u>
SAA-M's:					
C-175 Concurrence sheet (6.5.1.10)	Code I	Code I	Hardcopy	NPG 1441.1B Schedule#1 UFI#34	Permanent; Transfer to NARA when activity ceases, or when 30 years old.
Copy of C-175 package (6.5.1.11)	Code I	Code I	Hardcopy	NPG 1441.1B Schedule#1 UFI#34	Permanent; Transfer to NARA when activity ceases, or when 30 years old.
DOS comments/ approval on C-175 package (6.5.1.12)	Code I	Code I	Hardcopy	NPG 1441.1B Schedule#1 UFI#34	Permanent; Transfer to NARA when activity ceases, or when 30 years old.
Copy of re-circulation package (6.5.1.22)	Code I	Code I	Hardcopy	NPG 1441.1B Schedule#1 UFI#34	Permanent; Transfer to NARA when activity ceases, or when 30 years old.
DOS response to re-circulation package (6.5.1.23)	Code I	Code I	Hardcopy	NPG 1441.1B Schedule#1 UFI#34	Permanent; Transfer to NARA when activity ceases, or when 30 years old.
Copy of translated SAA-M package (6.5.1.28)	Code I	Code I	Hardcopy	NPG 1441.1B Schedule#1 UFI#34	Permanent; Transfer to NARA when activity ceases, or when 30 years old.
DOS comments re: conformance (6.5.1.29)	Code I	Code I	Hardcopy	NPG 1441.1B Schedule#1 UFI#34	Permanent; Transfer to NARA when activity ceases, or when 30 years old.

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7. Quality Records (continued)

<u>Record ID</u>	<u>Owner</u>	<u>Location</u>	<u>Media</u>	<u>Schedule Number and Item Number</u>	<u>Retention Disposition</u>
SAA-M (continued)					
Copy of final NHQ 117 (6.5.1.37)	Code I	Code I	Hardcopy	NPG 1441.1B Schedule#1 UFI#34	Permanent; Transfer to NARA when activity ceases, or when 30 years old.
Both- parties-signed SAA-M (6.5.1.39)	Code I	Code I	Hardcopy	NPG 1441.1B Schedule #1 UFI#6	Permanent; retire custody of NASA archivist or historian. They will transfer to NARA when no longer needed to prepare NASA histories or when 10 years old, whichever is sooner.
Diplomatic Note (if needed) (6.5.1.39)	Code I	Code I	Hardcopy	NPG 1441.1B Schedule #1 UFI#6	Permanent; retire custody of NASA archivist or historian. They will transfer to NARA when no longer needed to prepare NASA histories or when 10 years old, whichever is sooner.

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7. Quality Records (continued)

<u>Record ID</u>	<u>Owner</u>	<u>Location</u>	<u>Media</u>	<u>Schedule Number and Item Number</u>	<u>Retention Disposition</u>
SAA-M (continued)					
Copy of certified copy package (6.5.1.41)	Code I	Code I	Hardcopy	NPG 1441.1B Schedule #1 UFI#6	Permanent; retire custody of NASA archivist or historian. They will transfer to NARA when no longer needed to prepare NASA histories or when 10 years old, whichever is sooner.
Signed Import Certificate (if required) (6.5.1.45)	Code I	Code I	Hardcopy	NPG 1441.1B Schedule #1 UFI#34	Permanent; Transfer to NARA when activity ceases, or when 30 years old.

Responsible Office: Code IS/Space Science and Aeronautics Division
Subject: Formulation and Approval of International Space Act Agreements

7. Quality Records (continued)

<u>Record ID</u>	<u>Owner</u>	<u>Location</u>	<u>Media</u>	<u>Schedule Number and Item Number</u>	<u>Retention Disposition</u>
SAA-L's:					
Concurrence sheet (6.5.2.3)	Code I	Code I	Hardcopy	NPG 1441.1B Schedule #1 UFI#6	Permanent; retire to custody of NASA archivist who will transmit to NARA when no longer needed.
Copy of signed SAA-L (6.5.2.10)	Code I	Code I	Hardcopy	NPG 1441.1B Schedule #1 UFI#6	Permanent; retire to custody of NASA archivist who will transmit to NARA when no longer needed.
Partner response letter (6.5.2.11)	Code I	Code I	Hardcopy	NPG 1441.1B Schedule #1 UFI#6	Permanent; retire to custody of NASA archivist who will transmit to NARA when no longer needed.
Copy of signed affirmation letter (6.5.2.16)	Code I	Code I	Hardcopy	NPG 1441.1B Schedule #1 UFI#6	Permanent; retire to custody of NASA archivist who will transmit to NARA when no longer needed.
Signed Import Certificate (if required) (6.5.1.45)	Code I	Code I	Hardcopy	NPG 1441.1B Schedule #1 UFI#34	Permanent; Transfer to NARA when activity ceases, or when 30 years old.